## Productivity, credit, risk, and the demand for weather index insurance in smallholder agriculture in Ethiopia<sup>1</sup>

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#### Abstract

The paper explores the context and constraints to fertilizer use among smallholders in Ethiopia, and whether these constraints affect the demand for weather index insurance (WII), designed to insure the cost of input use. The issues explored include whether fertilizer use is profitable under current smallholder production conditions, whether risk related factors affect fertilizer use, and what are the overall constraints to fertilizer use. The analysis explores the ex-ante and ex-post demand for WII, and relates both to a variety of economic variables. The results suggest that credit constraints affect the demand for WII. The latter is also affected by cash constraints, risk aversion, hyperbolic discounting, and trust for financial institutions. Interestingly the ex-ante and ex-post demands for index insurance do not appear highly correlated, but actual demand tends to be significantly affected by premium subsidies. This questions the validity of ex-ante analyses of willingness to pay for index insurance.

**Keywords.** Fertilizer, Insurance, Ethiopian Agriculture **JEL classification.** Q12, G22, C83

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#### 1. Introduction and background

The purpose of this paper is to explore the context and constraints to fertilizer use among smallholders in Ethiopia. We focus on the extent to which these constraints pertain to risk, and assess whether weather index insurance (WII) can contribute towards increasing fertilizer use. Agriculture remains the main source of income for most rural households in Sub-Saharan Africa (SSA), and also the main occupation of almost all the rural smallholders. Hence increasing the productivity of agricultural production is a key aspect to rural poverty reduction. Given also the increasing scarcity of productive land in the Ethiopian context, increasing yields is the only way to enhance productivity. While there are many ways to increase agricultural productivity, fertilizer and other modern input use, along with adoption of improved varieties, have been identified as the major ways to do so.

The bulk of agricultural productivity increase in the world in the past few decades has been attributed to increased use of inorganic fertilizers. While SSA fertilizer use has also grown, the region still lags very much behind in fertilizer use. Per hectare fertilizer consumption is less than one fifth of that of other developing countries (Heisey and Mwangi 1996, Mellor Delgado and Blackie, 1987, Morris, et. al. 2007), and, while growing, the fact that it started at low levels (and that growth rates have been lower than those of other developing countries) has implied widening application and yield gaps. Most of the analyses of low fertilizer use in Africa concentrate on demand factors. Technical analyses have shown that the response of yields to fertilizer use in SSA is very high. For instance Heisey and Mwangi (1996) report that maize production in most African countries can increase by more than ten fold per kg of applied fertilizer. Also profitability of fertilizer use appears to be very high in most SSA countries. For instance, Duflo, Kremer and Robinson (2008) find that annualized rates of return to fertilizer use in Kenya, without complementary inputs are around 70 percent. Nevertheless, demand at farm level is very low. According to the extensive review by Morris et. al. (2007) this is because "...incentives to use fertilizer are undermined by the low level and high variability of crop yields on the one hand and the high level of fertilizer prices relative to crop prices on the other. The demand depressing effects of unfavorable price incentives are aggravated by many other factors, including the general lack of market information about the availability and cost of fertilizer, the inability of many farmers to raise the resources needed to purchase fertilizer, and the lack of knowledge on the part of many farmers about how to use fertilizer efficiently".

In addition to the driving role of risk, the absence of input credit is a key reason for the low use of improved inputs among African rural smallholders. Many studies have found that small farmers in developing countries are credit constrained and as a consequence use low amounts of modern purchased inputs (for surveys of the extensive literature on rural credit markets and/or their absence in developing countries see Besley, 1994 and Conning and Udry, 2007 among many others). The absence of credit can come from both the supply side as well as the demand side. On the supply side, banks may find it very risky and expensive to provide credit to rural smallholders, thus rationing the supply of credit or making available contracts that maybe too expensive or too demanding on collateral. On the demand side, apart from the situations where farmers may not have adequate collateral, even in situations where credit is available farmers may find it too risky to borrow (Boucher, Carter and Guirkinger, 2008).

The recommendations that follow from the above assessments include policies and measures to: promote research and extension; improve farmers ability to purchase fertilizer e.g. by easier access to credit; provide farmers with financial tools to better manage risks, such as weather index crop insurance; provide better market information; protect farmers against volatile output prices and yields through measures such as irrigation and adoption of drought resistant crops; and support producer organizations.

Recent years have seen analyses that pay particular attention to risk factors. Risk aversion is well accepted as a major factor in new technology adoption, such as improved seeds, but once adoption is made, risk aversion does not appear to reduce fertilizer application by more than 20 percent (Binswanger and Sillers, 1983, Roumasset et. al. 1989). In addition to production risk, Dercon and Christiaensen (2011) recently showed that ex-ante consumption risk could also affect fertilizer use. Similarly Lamb (2003) shows that risk avoidance in the face of incomplete insurance may be key in understanding limited fertiliser use. As modern input use, including fertilizer, is an important determinant of agricultural productivity, and continuing low agricultural productivity is an important contributor to poverty persistence especially in agriculture based countries such as in Sub Saharan Africa (Christiaensen and Demery, 2007), the dominant role of risk and the lack of individual strategies to manage it can limit fertilizer use and can perpetuate rural poverty. Contrasting with studies showing high average returns to fertilizer, however, several recent studies emphasize the poor quality of soils that make adoption unprofitable (Marenya and Barrett, 2009), or the heterogeneity of farmer profitability of fertilizer use (Suri, 2011). The question of whether farmers are constrained from using fertilizer by risk and credit constraints, or by low returns, thus emerges as a key policy question. The former constraints can be ameliorated by financial service innovation, while if lack of uptake is driven by low returns then the poverty trap of low agricultural fertility may be much more fundamental.

A recent development concerning risk factors has been the promotion of WII as a way to alleviate the risk faced by smallholders. Much of this interest is the result of the confluence of two ideas. First, while mutual insurance should make households in low-income countries well able to cope with idiosyncratic shocks, they are expected to be very vulnerable to covariate shocks (Townsend 1994). For agricultural households this is likely to be a particularly important issue because agro-climatic shocks will be a primary driver behind temporal variability in consumption. This theoretical insight, combined with the lack of moral hazard in weather variation and the relative availability of rainfall and other meteorological data for developing countries (e.g. satellite based NDVI), has led many to regard WII as a particularly promising welfare-enhancing intervention. If protection against risk can additionally unlock demand for risky productivity-enhancing inputs, WII holds the promise of first-order improvements in income for poor and risk-prone agricultural communities.

However, when WII products have been directly marketed to farming households in developing countries, in pilot applications, uptake has typically been quite low (Cole et al. 2012), and adoption of modern technology has been negatively correlated with the provision of index insurance (Gine and Yang 2010). This dissonance between anticipated and actual demand raises a set of interesting questions concerning both the determinants of modern input use, as well as the willingness to pay (demand) for insurance. Several candidate explanations have emerged. First and most direct is the issue of basis risk; while actual farm-level yields may be driven by farm-level rainfall,

the nearest rainfall station may measure a very imperfect correlate of this quantity. Furthermore, crops are subject to many perils other than rainfall (pests, hail, frost, theft, etc.). A product with high basis risk simply fails to achieve the desired goal of providing protection against correlated risks to consumption, and hence is not demanded for perfectly good reasons. More subtle explanations explored in recent years include the idea of 'ambiguity aversion' (Bryan 2012), under which households do not perfectly understand the distribution from which the relevant probabilities are drawn, and because they have a dislike of taking on contracts with uncertain properties their demand is limited. Another preference-related explanation is due to Clarke (2011), who suggests that in the presence of basis risk it is possible that households end up without payouts in the worst state of the world and yet still must pay premiums; hence highly risk-averse agents may dislike the product.

In this study we report first results from a pilot project aiming to utilize WII as a way to expand the supply of credit and consequently fertilizer demand by smallholders. The issues explored include whether fertilizer use is profitable under current smallholder production conditions, whether risk related factors affect fertilizer use, whether there is ex-ante demand for WII in such a context, and the purchase decisions ultimately made by farmers when they are offered such insurance. The project implemented a randomized control trial (RCT) experiment in the Amhara region of Ethiopia designed to explore whether the availability of WII interlinked with credit can expand the demand for fertilizer and thereby increase agricultural productivity. In this paper we use the baseline data for the study to examine the constraints to agricultural productivity, we present the results of an ex-ante stated Willingness to Pay (WTP) study, and we examine the actual uptake of insurance from the first year of the pilot.

There would appear to be two straightforward ways to test the empirical determinants of willingness to pay for index insurance. The first and most logistically straightforward of these is simply to run a survey exercise where individuals are asked to provide a stated value for a variety of types of contracts. In order to comply with best practice, this type of study should be run as a contingent-valuation survey, and use randomized price levels to elicit willingness to pay for each contract combination. The advantage of this approach is that it is direct and inexpensive, and does not require the considerable logistical feat of providing an index insurance product in the field. The disadvantage is the use of stated WTP values; quantities are estimated on the basis of answers to relatively complex hypothetical questions over unfamiliar financial products. The second possibility, of course, is to provide index insurance in a context of rich baseline data, and observe the determinants of the actual sales. This latter method is clearly preferable in terms of the credibility of the results, but is considerably more complex. In this study we consider both methods, and compare the results obtained from each.

We first use observational data on input use and plot-level yields to explore the constraints to fertilizer use, as well as the likely profitability of increased use. We show that households in the region of the project are constrained on the credit side, and also utilize low quantities of improved inputs. We then explore the profitability of additional input use by estimating the marginal products of labor, land, and capital, and comparing them to market values. We supplement this with an analysis of the demand for fertilizer. Subsequently we provide some simple summary statistics on the ex-ante stated willingness to pay for index insurance, designed to protect farmers from losing their investment in modern input use. Next, we validate actual demand

against this stated measure, and find them to be very poorly correlated, indicating that stated WTP would have provided a very poor proxy for actual demand. Finally, we examine the determinants of actual uptake for the 460 research subjects who were members of treatment cooperatives in which at least one contract was sold. We find insurance uptake to be driven very strongly by price discount vouchers, and that households who were using the most chemical fertilizer have the highest demand for WII.

#### 2, The Ethiopian context

Agriculture is the main productive sector of the Ethiopian economy. It accounts for a little under 50 percent of the gross domestic product, provides employment for 80 percent of the population, generates about 90 percent of the export earnings and supplies about 70 percent of the country's raw material to secondary activities. Crop production is estimated to contribute on average around 60 percent, livestock accounts for around 27 percent and forestry and other subsectors around 13 percent of the total agricultural value. The livelihood of 85 percent of the population is dependent on renewable natural resources. Over 95 percent of the cultivated land is under smallholder peasant agriculture. Low input use, and degradation of the natural resources resulting from the cumulative impact of the actions of these small land users has resulted in the exposure of small-holders to food insecurity and generally, limited agricultural growth. Any prospects of growth in Ethiopia, especially of the pro-poor nature, must deal with improving smallholder farm productivity. The Government of Ethiopia (GOE), has adopted an Agricultural Development-Led Industrialization (ADLI) strategy, focusing first on output growth in agriculture through technologies such as fertilizer, seeds, and infrastructure, and focusing especially in cereals. Dercon and Hill (2009) have suggested that the technical aspects of this strategy need to be complemented by policies to make it attractive to farmers to adopt new practices and improved seeds.

Most of Ethiopian agricultural production takes place under rain-fed conditions and is subject to considerable weather variations. Furthermore, the use of improved inputs, such as fertilizer and improved seeds is very low. The overwhelming reason for low use of modern inputs is that they are considered too expensive or that there is lack of cash. The high cost of credit adds to the cost of fertilizer. According to the Ethiopian Rural Household Survey 1994-99 (ERHS), in 1999 71 percent of those purchasing fertilizer used formal seasonal credit provided via parastatals, and the implicit median interest rate was calculated at 57 percent (Dercon and Christiaensen, 2011). However, as Dercon and Christiaensen showed, fertilizer use, while profitable, is risky. They showed that the lack of insurance against the risks faced, leads to low input use and inefficient production choices. These results provide the motivation for the pilot project reported in this paper.

Fertilizer use in Ethiopia has remained low despite efforts by the government to promote its adoption through improved extension services and access to credit. Dercon and Hill (2009) report that fertilizer application in terms of quintals per hectare of fertilized area has not increased between 1997/98 and 2007/08, despite the apparent doubling of total fertilizer sales during the same period, which can be partly explained by expansion in cultivated area. Nevertheless, as is shown below, there are areas in Ethiopia where fertilizer use is high, and even higher than recommended rates.

A host of demand and supply side factors have been invoked to explain the limited

adoption of fertilizer in Ethiopia including limited knowledge and education (Asfaw and Admassie, 2004, Yu et. al. 2011), risk preferences, credit constraints (Croppenstedt, Demeke and Meschi, 2003), irregular rainfall (Alem et. al. 2008), limited profitability of fertilizer use (Dadi, Burton, and Ozanne, 2004; World Bank, 2006), lack of market access (Abrar, Morrissey, and Rayner, 2004), incomplete markets (Zerfu and Larson, 2010), inefficiency of input use (Yu et. al. 2011), as well as limited or untimely availability of the inputs themselves.

The system of fertilizer and other input distribution and sales in Ethiopia has evolved over time, and has been changing constantly since the mid-1990s. By the mid 1990s, and after the lifting of the state monopoly on the fertilizer distribution under the Derg regime, about 67 wholesalers and around 2300 retailers handled fertilizer distribution and sales (World Bank, 2006). By 2004 few private companies and a public enterprise, the Agricultural Input Supply Enterprise (AISE) dominated the wholesale market. In recent years, as it applies in the region of study (Amhara), the Cooperative Unions handle the wholesale function by ordering supplies through the AISE (financed by the publicly owned Commercial Bank of Ethiopia (CBE)), on the basis of potential demands transmitted to them about ten months before the actual application time by the primary cooperatives, who collect and aggregate the individual farmers' desired purchases considerably before the production period.

Timely and adequate supply of fertilizer is one of the major problems reported by a significant proportion of the households surveyed in 2004 by the Ethiopian Economic Association according to a World Bank survey mentioned by Derfu and Larson (2010). More than 70% of the households reported that fertilizer is often supplied late and around 40% of the households reported that supplies were inadequate. The survey results also pointed to high fertilizer price and tight credit repayment schedules as problems that constrain fertilizer use. Our own fieldwork indicated that credit is provided to eligible farmers, largely on the basis of need, and not ability to pay, and is guaranteed by the regional governments. This renders credit a likely constraint to fertilizer use. Recently the GOE has decided to move to a system whereby farmers can purchase fertilizer only on cash. This, of course, is likely to make the demand for fertilizer much more dependent on available cash flow to the farmers at the time the purchases are made or fertilizer is needed.

The analysis done for this paper is part of a larger project, designed to pilot the use of WII as a collateral substitute for production credit for rural smallholders in Ethiopia. Given the extensive weather risks faced by rural smallholders in Ethiopia, and the complete absence of private agricultural production credit, a variety of weather insurance pilots have been implemented in recent years across Ethiopia in order to assess whether such products can improve the lot of farmers. All previous projects, however, have tried to pilot index insurance as a safety net rather than as an incentive to productivity improvements. The Ethiopian Project on Interlinking Insurance with Credit in Agriculture (EPIICA) works with the largest private bank in Ethiopia (Dashen Bank) and the largest private insurance company, Nyala Insurance Company (NISCO), and targets a high potential production region (Amhara) where it is presumed that risk and credit are major constraints to expanding production. NISCO is the first private insurance company in Ethiopia to pilot WII products

The idea of the project is to test whether providing the private bank with WII on its loans can release credit resources for production by smallholders, and whether smallholders are willing to pay for the combined cost of credit and insurance. EPIICA

is piloting the sale of WII tied with short-term production credit. To that end, a baseline survey was conducted in early 2011 in 120 rural Kebeles (villages or farmer associations) in four zones of the Amhara region in Ethiopia<sup>2</sup>. The choice of the Kebeles was non-random but instead was designed on the basis of informed opinion of NISCO as to where in the Amhara region the market for WII has best potential. Households within the selected kebeles were randomly sampled to participate in the study; in each village 18 cooperative households and 2 households that are not a member of the primary cooperatives and their upper level zonal Cooperative Unions (CUs) in Ethiopia, it is anticipated that cooperative households may display a higher propensity to uptake additional fertilizer if risk concerns can be ameliorated.

The assumptions on which the project is based are the following: Firstly, from a production possibility perspective, it is assumed that there is considerable unrealized potential. Field visits to the zones by the project team, revealed that appropriate use of inputs under existing technologies, had resulted in significant increases in yields on farmer plots (two- to three-fold yield increases in good years with improved inputs).

The second assumption relates to the absence of rural productive credit markets. Ethiopia is a country where rural credit markets for agricultural productive working capital are almost totally absent save for the inputs provided on credit by the cooperatives and guaranteed by the government through advances by the government owned CBE. The assessment from early field visits suggests that there is currently a great unmet need for expanding credit for agricultural production. The stated intent of the GOE to move to a cash-only basis for fertilizer purchases in the upcoming years suggests some urgency in the quest to identify alternate sources and modalities for input credit to replace the previous government-backed system.

The major constraint on the demand side of the credit issue seems to be the risk that farmers face when unable to repay from reduced current production. Many farmers in recent years had to sell assets to pay previous government guaranteed agricultural debts, and this seems to discourage them from wanting uninsured credit. In short many farmers seem to be risk rationed in the sense and terminology of Boucher, Carter and Guirkinger (2008). This risk arises because a case of a bad state of nature may result in very low welfare as the farmer will have to deal not only with the resulting low farm income, but also with the added obligation to repay the loan. The risk of non-repayment in such a state may create an indebtedness and obligation that may persist over time, thus creating a poverty trap, and hence may make it highly unattractive and risky for the farmer to take the loan. This risk is compounded by lack of knowledge or "ambiguity" about the potential outcomes (Bryan, 2010).

The link of the provision of insurance and higher fertilizer uptake has been examined recently by Hill and Viceisza (2009) in an experimental setting in Ethiopia. They examined how smallholders' decisions to purchase fertilizer would be affected by the availability of WII. They found some evidence that fertilizer purchases were positively affected by the availability of index insurance. Their experimental design, however, did not consider the issue of whether or not the availability of credit would influence the uptake of fertilizer.

#### 3. Structure of households and production constraints

<sup>&</sup>lt;sup>2</sup> The zones are North Shewa, West Gojam, South Wello, and North Wello

Table 1 exhibits some basic demographic and agronomic information from our 2011 rural household survey<sup>3</sup>, while table 2 exhibits information about the average incomes of the households surveyed. It can be seen that 47 percent of household heads have no education, and only 23 percent have any formal education, which, however, is quite limited (only 4.7 years of formal education). 53 percent of household heads cannot read or write. Land owned and cultivated is very small, and split in several parcels. Average income per capita is around 130 USD of which 40 percent is noncash income. Of total income only 13.7 percent is non-farm income, 54 percent is crop income and 32 percent is livestock income. Almost 70 percent of households state that they have not enough, or just enough, income to cover food needs, and only 8.2 percent state that their income is adequate to cover all their needs. Clearly most of the households in the sample are quite poor, despite the intention to pilot the project in areas thought to be better off and with higher agricultural potential.

Table 3 illustrates use of agricultural inputs. The fraction of households that use *any* chemical fertilizer turns out to be relatively high, with more than 50 percent of households using at least some it. On the other hand only 30 percent of farmers use improved seeds, with the share dropping to 7.6 percent in North Wello. Interestingly the average amounts spent on purchasing chemical fertilizers are quite high given the incomes of households. It was seen in table 2 that the average per capita cash income of the households of the sample is 1060 birr. Multiplied by the average household size of 5.3, this translates into an average total household cash income of 5618 Birr per annum. Compared to this the average expenditure on chemical fertilizer per household (both DAP and Urea) is from table 3 equal to 1687 Birr or 30 percent of total cash income. While this is a large share, it does not exhaust the total cash expenditures for inputs, which (not shown in table 3) amount to 3468 per household, or 62 percent of total cash income. It thus appears that it may not be easy for households to allocate more cash to any input, including fertilizer.

Recommended fertilizer application rates for the highlands of Ethiopia are 100 kg of Urea and 100 kg of DAP (or 200 kg total inorganic fertilizer per Ha). The figures reported in table 3 suggest a very high rate of inorganic fertilizer use in North Shewa, in fact much higher than the recommended rates. The application rates seem to be about commensurate with recommendations in West Gojam, but they are much lower in south and north Wello.

The final rows of the table highlight the fact that only a small share of households receives credit for inputs. In North Shewa and West Gojam about one third of households receive credit for fertilizer, but this proportion is less than 10 percent in South and North Wello. On average only 15 percent of all households received credit for fertilizer, improved seeds or pesticides. However, about half of the households indicated that they would have wanted to use more of the relevant modern input, and almost all of them indicated that the reason they could did not use more of the input was unavailability of own funds or credit. These observations suggest that farmers are not using the amounts of inputs they want.

We now turn to the uses of finance and to credit constraints. Table 4 exhibits various indicators of financial market use among the EPIICA smallholders. It seems that the level and depth of financial services is rather small. Only 20.9 percent of households

<sup>&</sup>lt;sup>3</sup> The survey was conducted in February-March 2011, and most of the information referred to year 2010

have a member who belongs to a microfinance institution (MFI), 17.4 percent of households have a member with a bank account, 14.6 percent have a member who took a non-farm loan in the year before the survey, and only 22 percent applied for a loan to a bank or MFI in the past 5 years. On the other hand 16.8 percent needed an emergency loan in the year before the survey. Concerning loans for agricultural inputs, 70 percent of those who obtained any loans for inputs obtained them from primary cooperatives, about 8 percent from private traders and companies, 15 percent from microfinance institutions, and the remainder from family, friends, and others.

#### 4. Profitability and efficiency of input use

In this section we explore the issue of efficiency of input use in crop production. To analyze this we first fit a standard Cobb-Douglas production function, using instrumental variables for the endogenously determined right hand variables. We introduce a variety of potential productivity determining variables in the right hand side in order to explore the determinants of total factor productivity (TFP). Our estimations use the following general form:

$$\ln Q = \alpha + \sum \beta_i \log X_i + \sum \gamma_j Z_j + u \tag{1}$$

Where  $Q_i$  is a measure of the value of production of farm *i*,  $X_{ik}$  are factors of production such as land, labor, intermediate inputs, and capital,  $\beta_k$  are the estimated coefficients of each factor (the elasticities, if the log specification is chosen),  $Z_{ij}$  are TFP determinants such as household characteristics, and  $u_i$  is an i.i.d. error term.

The dependent variable is equal to the gross value of total farm crop output. In our setting, explanatory variables such as inputs of land and labor, as well as intermediate inputs, may be considered as endogenous variables and jointly determined with Q and thus are dependent on the stochastic disturbance. To avoid biases in the estimates we used instrumental variables to estimate the endogenous ones.

For the production function analysis, we use several sets of explanatory variables. First we utilize the standard factors of production, namely land, labor, capital, and intermediate inputs (purchased and own produced). We also use a dummy variable, which is equal to 1 if the household hires labor for crop production. This variable is supposed to capture whether the household is facing supervision constraints in hired labor. If this is the case the sign of this variable should be negative. Secondly we utilize household and farm characteristics such as age and education of the head, number of parcels, share of land irrigated, and land quality and location characteristics, such as average rainfall, average slope, and average altitude.

To control for endogeneity of intermediate inputs, land and labor (the agricultural capital factor, being a fixed factor, has not been instrumented and is not considered endogenous), we have used, as a set of instruments the following; credit constraints (variables related to credit access, such as credit constraints have been hypothesized for a long time to affect production (Feder, 1995; Eswaran and Kotwal, 1986). The basic assumption used in all studies is that assets, including land, affect positively the availability of credit and through this the availability of inputs and hired labor, and hence they should affect positively land and agricultural productivity); variables

designed to indicate whether the farmer is risk prone or risk averse; a dummy for whether a member of the household is a member of an MFI; dummies for whether the head of the household is female, whether the household includes as a member an officer of the kebele, whether there is a non-farm income generating business, and on whether there was a drought or flood in the previous year. Additional instruments include the average distance of the farm from the house of the household, the dependency ratio, the number of draft bullocks or oxen 12 months ago, the log of hired labor prices, and the logs of prices of the two types of inorganic fertilizer (Urea and DAP).

Some explanation of these instruments is in order. Credit constraints are expected to affect the availability of cash and hence the demand for all inputs, while they should not be related directly to production. Personal risk characteristics tend to condition the decisions to use inputs but may also affect production directly. Similarly MFI participation and ownership of a bank account, while probably affecting the need to borrow, and hence the demand for inputs, is likely not affected by the same variables affecting production. A female headed household, because of cultural reasons, is likely to have lower capacity to cultivate land, purchase inputs and hire labour, but in itself should not be affected by the same variables affecting production directly. Being an officer in a cooperative may affect the production in several ways, and not only through input purchase decisions and might violate the exclusion restriction, but given the system of input distribution in Ethiopia is may well be a key variable in input purchases. The dependency ratio is obviously related to household labor availability, and hence overall farm labor use, but does not necessarily affect ommittd variables related to total output. Similarly for the existence of a household non-farm income generating microenterprise. The number of draft bullocks in the previous year is predetermined and is related to wealth and hence the possibility for obtaining credit and inputs, but should not be affected by current production variables. The average distance of the farm from the household can affect the size of land cultivated, as well as the amount of labour utilized, but should not affect directly crop production. The prices of the inputs clearly affect their demand, and are exogenous to the household, and production.

Table 5 indicates the estimation of the agricultural crop production function for our sample in Amhara, under OLS with kebele fixed effects, and under IV also with Kebele fixed effects. All primary factors of production, except labor, are significant. The dummy for whether the household hires labour is not significant, indicating that supervision constraints do not exist. The F test for the hypothesis that the sum of the coefficients on the land, inputs, labor and capital variables is equal to 1 is rejected, and the sum of these coefficients is larger than 1, suggesting increasing economies of scale. Furthermore, the Wu-Hausman and the Durbin-Wu-Hausman tests reject OLS compared to the IV specification.

The results confirm the expected role of standard production primary inputs. Concerning TFP, they partially point towards the role of irrigation in TFP improvement, the role of formal credit in purchased inputs, and the importance of risk aversion, agricultural capital, especially draft animals (thus confirming credit constraints), and weather shocks.

To explore allocative efficiency we use the estimated production functions to calculate the value of marginal product of factor k  $(VMP_k)$  for each farmer, as in Lerman and Grazhdaninova (2005) and Carter and Wiebe (1990).

For each farmer (we omit an index of the farmer to simplify notation) the marginal product of factor  $X_i$  can be calculated as follows:

$$MPX_{k} = \frac{\partial Q}{\partial X_{k}} = \left(\frac{\partial \ln(Q)}{\partial \ln(X_{k})}\right) \frac{Q}{X_{k}} = \beta_{k} \frac{Q}{X_{k}}$$
(2)

Where  $\beta_k$  is the estimated Cobb-Douglas regression coefficient for factor X<sub>k</sub>.

Allocative efficiency is determined by comparing the value of marginal product of factor  $X_k (VMP_k)$  with the marginal factor  $cost (MFC_k)$ . We assume that farmers are price takers in input markets, so that the price of factor  $X_k (P_k)$  approximates MFC<sub>k</sub>. If  $(VMP_k > P_k)$ , factor k is underused, and farm profits or efficiency can be raised by increasing the use of this factor. If, conversely,  $(VMP_k < P_k)$  the input is overused and to raise farm profits its use should be reduced. The point of allocative efficiency (and maximum profit or minimum cost) is reached when  $(VMP_k = P_k)$ .

For land the marginal product computed from the production function is compared to the value added per ha estimated from the current production pattern. It would have been more appropriate to use land rental values, or land sales prices multiplied by some discount rate, but there are no rentals reported in the survey, and very few land sales reported. For labour the marginal product is compared to the direct observations from each household concerning the wage rates they pay for hired labour (both in cash and in kind). For intermediate inputs, the marginal products must be compared to 1, as the variables used for inputs are expressed in '000 Birr, and so is output. Concerning capital, the variables for capital and output are expressed in '000 Birr. We do not have rental values of capital, nor do we have local interest rates. Nevertheless, if the discount rate is smaller than 1, the VMP of capital should be compared to a value smaller than 1. For lack of any better value, we utilize an approximate value of 0.2 for the comparisons in the tables.

Table 6 reports the averages of these marginal products and compares them with the average market values. It is apparent that land is utilized at optimum levels, as the marginal product and the value added per Ha are largely the same. This does not hold for any of the other inputs. For purchased inputs, the average marginal product is 4.7, which is way above the "market" value of 1. This implies that inputs are used at levels much below their optimal values. The same holds for agricultural capital. On the other hand, the average marginal product of family labour on their farm is about one tenth the value added per hectare, suggesting considerable excess labour in farms. All of these observations are consistent with a farm structure composed of undercapitalized and labour surplus farms that hold considerable promise for using additional intermediate inputs.

#### 5. The demand for fertilizer

In this section we present an analysis of the survey data concerning the demand for fertilizer. We utilize information on total expenditures on inorganic fertilizer. In all three cases there are many households who exhibit zero fertilizer purchases or uses. Hence the estimation of the various factors determining the demand for fertilizer must follow a two step procedure, with the first step analyzing factors that determine the decision to purchase the input, while the second stage analyzing the demand factors given the decision to purchase or use. For the econometric analysis we utilize the standard Heckman two-step procedure. Other authors analysing the same issue, such as Yu et. al. (2011) and Zerfu and Larson (2010) also utilize two-step procedures, albeit of a different nature.

Table 7 exhibits the results of the linear Heckman corrected regression. The size of cultivated area and the value of agricultural capital imply higher value of purchased fertilizer. Similarly positive influence is exercised by household size, whether the household operates a non-farm income generating enterprise, and the average area irrigated. The dummy indicating whether the head of the household is risk averse or not is negatively significant for the decision to buy fertilizer. At the same time the dummy on whether the household is price constrained on the credit side is insignificant, while the other two credit constrain dummies (quantity rationing and risk rationing) are significant and with the proper sign. Estimations using as endogenous variables the value of all purchased inputs, as well as the value of utilized, rather than purchased fertilizer gave very similar results.

The results here appear to be compatible with the results of recent analyses of fertilizer demand in Ethiopia, such as those of Yu et. al. (2011) and Zerfu and Larson (2010). From our perspective, what is important is that risk related variables such as the experience of drought in the previous year and risk aversion, and credit constrain variables appear to affect in the expected way (negatively) the demand for fertilizer. This suggests that the assumptions of the project concerning the influence of credit and risk on fertilizer use are valid.

#### 6. The ex-ante demand for weather index insurance

As a part of our baseline data collection exercise during Feb-March of 2011, we conducted a Contingent Valuation (CV) study of the stated demand for index insurance. We first described the product, asking farmers whether they would generally be interested in such a product, and if not, what were the reasons. We then framed the product very specifically around the closest weather station, and instituted the yes/no question that featured prices randomized to 50, 100, 150, 200, and 250 birr.<sup>4</sup> The standalone insurance is framed as covering the cost of modern inputs (fertilizers and improved seeds), and is priced per-timad (one quarter of a hectare) as would befit a product covering a specific quantity of inputs. The hypothetical insurance contract would pay 1000 birr per timad insured (the estimated cost of recommended inputs for such a land amount) in 1 out of every 4 years, so the actuarially fair price is 250 birr. For those who did want to purchase insurance, we then asked how many timad they would insure.

For those who did not want to purchase a standalone insurance contract (premiums paid in cash up front), we then asked the following: "Would you become interested in purchasing insurance now if you were to be able to receive the 1000 birr worth of inputs on credit rather than having to pay for them in cash up front?" (for the basic interlinked product), and "Would you become interested in purchasing insurance if both the inputs and the insurance premium were financed by credit?" (for the full state-contingent interlinked loan). Comparison of these three questions lets us

<sup>&</sup>lt;sup>4</sup> The wording of the CV exercise was as follows: "Consider the following contract. When rainfall at the weather station near the Kebele in the following year is 1/4 or more below or above normal, or if there is frost then you will be paid an amount equal to 1000 Birr per Timad. Are you willing to pay (50, 100, 150, 200, 250) Birr/Timad for such a contract?"

examine the stated willingness to pay for standalone insurance, as well as the additional demand created by interlinking.

The stated WTP demand curves for each type of insurance are plotted in Figure 1. Clearly, demand for the interlinked products is higher and less price elastic, and the demand for the interlinked product with the premium financed is even higher. However, because the interlinking questions were only asked of those who had responded that they did not want the standalone product, these relationships obtain almost by definition.

Concerning the reasons given by those who responded that they were not interested in purchasing the product, the primary drivers of low demand based on these purely self-reported results are the lack of money to pay for the insurance product, both generally as well as at the time inputs are needed, as well as a lack of information about the product itself. This is consistent with the results of the demand for fertilizer, illustrated in table 7, which indicated credit constraints as major determinants of the decision to purchase fertilizer.

A probit regression on the WTP revealed that apart from the hypothetical offer price (which is, as expected from figure 1, negative and very significant) the significant variables and with the correct expected sign that appear to influence the ex-ante WTP are (sign in parentheses) whether the head of household can read and write (+), the area of farmed land (+), the frequency of production reductions due to weather shocks over the previous 10 years (+), whether the household is credit constrained (-), and whether the household had utilized a variety of coping mechanisms in previous shocks, such as relying on own savings or other family actions (-). Significant variables but with incorrect signs included a dummy on whether the head is risk averse (-), and whether the household experienced a drought shock in the previous year (-).

From the results of the CV probit regression on the WTP we were also able to calculate the maximum amount of money each farming household (among those who said they would be interested in a WII product and answered the subsequent CV question) would be willing to pay for the insurance. Table 8 summarizes these estimates. The interesting observation is that the estimated average value of the WTP (277 birr) is not statistically different from the actuarially fair value of the hypothetical contract (250 birr). The same holds for the median value of the WTP. This suggests, ex-ante, that the provision of WII could be met with adequate commercial demand.

#### 7. The actual demand for weather index insurance.

Approximately 18 months after the baseline exercise, teams from Nyala Insurance travelled to the 34 villages that had been randomly assigned to treatment, among the 44 villages included in the final study sample<sup>5</sup>. Of these 34 villages, cooperative

<sup>&</sup>lt;sup>5</sup> Of the 120 kebeles originally selected for the pilot, the study had to be first confined to 84, which, after the baseline survey, turned out to be mostly affected by negative rainfall shocks, while the others were mostly affected by frost and floods, events for which no adequate index could be designed on the basis of available information. These kebeles were covered by 17 rainfall stations. Subsequently, the number of study kebeles had to be further restricted to 49, as the available historical record of rainfall for 10 of the 17 stations was not complete enough to allow the construction of rainfall indices that would be acceptable by NISCO's partner

households in 17 were offered standalone insurance contracts, while in 17 they were offered interlinked credit and insurance contracts as well as standalone insurance contracts. In the end, Nyala teams were successful in achieving sales only in 23 of these 34 cooperatives, with 12 of the 23 being in standalone villages and the remaining 9 being in interlinked ones. Problems with implementation on the supply side existed. In particular the information conveyed to the farmers was not direct, but through Ministry of Agriculture officials, "model farmers", and local extensions agents. It is not clear whether the information about the nature of the insurance and interlinked credit and insurance contracts was transmitted properly to farmers. We learned, ex-post, that the transmission was very imperfect, but, nevertheless, in the villages offered interlinked contracts the farmers had some expectation that credit would be forthcoming along with the insurance contract. These supply-side problems were particularly severe in the interlinked arm, where the contract required the local Cooperative Unions to guarantee the non-weather related part of the loan, a risk which the CUs refused to accept. As a consequence no interlinked products were sold, and all sales were of standalone insurance contracts, in both standalone and interlinked kebeles. These problems can be seen in the fact that while 75% of cooperatives in standalone villages had at least one contract sale, only 56% of cooperatives in interlinked kebeles did.

Each of the 20 randomly selected households in the 34 treatment villages received before the time of the marketing campaign, one of five randomly assigned vouchers which could be subsequently redeemed if they bought weather insurance. This was done to increase the variability of prices faced by potential insurance buyers<sup>6</sup>.

Because the purpose of this analysis is to understand the demand-side determinants of WII, we take the simple but consequential step of removing from the analysis all cooperatives in which not a single sale took place. The logic behind this step is that we cannot be sure in these cooperatives whether the constraints to adoption were on the supply or the demand side of the market, and we may confuse observational correlates of behavior at the coop level with the supply chain-driven explanations for why contracts could not be offered. Cooperatives in which at least one member purchased insurance may have had uneven promotion of the product across their membership, but we can at least be assured that there was not a hard supply-side constraint to adoption. This restricted sample thus consists of 460 observations; 20 individuals per village in the 23 villages in which at least one member purchased insurance.

The 2012 sales window resulted in 202 insurance policies sold, of which 170 were sold to individuals who were in the study (the product was offered to *all* members of treatment cooperatives while we tracked only a sample of 20 households per treated village). The takeup rate in the entire final study group that we intended to treat is 25%. Within the kebeles that had any sales, the takeup rate in the study group rises to 37%. Since this latter sample is the obvious one within which to measure the demandside determinants of takeup, we begin this analysis with a very healthy takeup rate. Before being too optimistic about the overall takeup in the pilot, however, some caution is in order. First, the takeup rate in the small studied sample that received no

reinsurance company. Of these, 34 were treatment kebeles and 15 were controls for the randomized control trial (RCT) pilot.

<sup>&</sup>lt;sup>6</sup> Some households also received small vouchers during the baseline period of 2010. These were added to the vouchers offered during the 2012 campaign

voucher is zero. Critically for the financial success of the program, the takeup rate among the roughly 4,000 cooperative farmers who were offered the insurance but did *not* participate in the study (namely were not sampled in the baseline or given voucher) was roughly half of one percent. So, the field operations in the first year produced a very useful study sample (clean randomization, relatively high treatment rate, high uptake among study households and very powerful effects of the voucher, which can be used as an individual-level instrument for demand), but disappointing overall market demand from the perspective of the commercial firms implementing the program. This could be due to a variety of reasons such as inadequate information and preparation, lateness in marketing, etc.

The total range of subsidy amounts over the two years ranged from zero subsidy all the way up to 70% of the intended premium price. What became clear when we looked at the uptake figures, however, is that in general rather than using the voucher amount to cover a fraction of the cost of insuring all of their land, the farmers instead used the voucher to cover all of the cost of covering part of their land. Furthermore, among those who purchased WII only 42 (21 percent of those buying) paid an amount over and above the amount covered by the voucher, and of those only a little over one half (57 %) paid anything over 10 birr, which could arbitrarily be judged to be significant. It appears then that it was largely the vouchers that induced farmers to take up the insurance. Nevertheless, even among those who were given non-zero vouchers, the uptake rate was around 50 percent. In other words even it farmers were offered a "free good", many chose not to take it.

The variation generated by the randomization of the face value of the vouchers provides clear evidence of a downward-sloping demand curve, however the most striking feature is the distinction between any subsidy and none. Figure 2 illustrates the result (values further to the right denote smaller subsidies). If we were to linearize the slope of the demand curve over those study subjects who received some voucher subsidy and extrapolate this linear demand to those who received no subsidy we would predict a 0-subsidy demand of over 30%. In reality, those offered a zero subsidy within the study sample had exactly zero uptake, indicating that there is an enormous effect of the vouchers (independent of subsidy amount) on realized demand. It indicates vanishingly small demand for unsubsidized index insurance even in one of the most drought-vulnerable farming populations in the world. This focuses our attention on the slow process of building a WII market, and the critical role played by marketing and outreach activities by the insurance company when this product is newly introduced.

We next explore whether the actual uptake of WII is related to the ex-ante WTP from the CV analysis. If we can illustrate that the stated WTP is a good proxy for actual demand, this would greatly ease future research geared around identifying promising locations and markets for index insurance products. Unfortunately, in our study stated and actual demand are very poorly correlated, and in fact in several reasonable specifications they display a *significant* and *negative* correlation with each other. Among those who self-reported as being willing to buy the actuarially fair insurance product in the CV stated demand exercise actual uptake was 37.2%, while among those who said they would not buy that product, uptake was 44.3%. Table 9 illustrates this effect via simple probit regressions. Column 1 provides the simple binary/binary correlation correcting for clustering at the village level, and shows a negative albeit not significant relationship. The other two columns, clearly indicate that the major determinant of ex-post uptake is the voucher offer and amount, while the ex-ante WTP is insignificant or negatively correlated. Different specifications of the regression produced similar results.

It is worth pointing out a few dimensions in which our stated demand study is not ideal for comparison with actual demand. First, the CV WTP exercise was conducted during the baseline survey, meaning that it preceded the sales window by roughly 16 months. If demand for insurance is time-varying, this will tend to decrease the correlation between any two measures taken such a long time apart. Secondly, because the exact contract terms for the final product were not known when we did the WTP exercise, the hypothetical product does not coincide exactly with the one that was eventually sold. The CV question refers to an insurance against excess rainfall, deficit rainfall, or frost, while the actual product is only for deficit rainfall. Thus the correspondence between the hypothetical and actual product is not perfect, but the presence of a negative correlation between stated and actual demand is nonetheless discouraging for the idea that hypothetical demand surveys can reveal useful information about uptake in this context.

Albeit no interlinked contracts were sold, the information conveyed to farmers in the two arms were different, and this may have induced differences in the uptake rates. Specifically, farmers in the interlinked arm believed that credit would be made available to them up to the amount of the sum insured, although in the end the intermediaries were unwilling to take on the risk of providing this credit during the first year of the pilot. The unadjusted takeup rates of insurance contracts are 44.5% in the standalone arm and 35% in the interlinked arm. If we adjust for the voucher amounts and cluster the standard errors at the village level, this difference is not significant. When we examine the sum insured, and as Figure 3 shows, the distributions of the quantity of cover purchased by those who did take up insurance in the two arms are different, with the distribution strongly shifted to the right for the interlinked arm. Among those purchasing insurance, the average sum insured in the standalone arm was only 1,295 birr, while in the interlinked arm it was 2,018. This difference is significant at just below the 90% level. Overall then, the interlinked arm saw somewhat lower takeup overall, but for those who did choose the product they demanded a large sum insured. This pattern is consistent with interlinked farmers purchasing more insurance coverage so as to gain access to enough credit to cover their entire input purchase for the year.

Table 10 pursues the connection between constraints to input use and the demand for insurance by regressing both the ex ante and the realized demand for insurance on the farm-level marginal products of inputs (land, labor, and capital) derived from the analysis in Section 4. If risk is a driving constraint to the use of inputs, then we would expect to find those with high marginal products of land and particularly of capital to desire insurance. This relationship would suggest a 'transformative' role for WII in relaxing constraints for those who currently underuse inputs. On the other hand, it may be the case that those who do not use inputs have little demand for financial protection for input risk, and hence those with the highest demand are those with the highest use of inputs and thus the lowest marginal products. This would suggest a more 'palliative' role for insurance; protecting those most exposed but not necessarily enabling an expansion of input use.

Column 1 in table 10 shows the relationship between ex ante demand and these marginal products, finding evidence of the 'transformative' pattern with respect to the marginal product of capital. Those with the highest marginal products have the

highest stated WTP for insurance, suggesting the presence of risk as a major constraint in input use. Unfortunately, when we turn to actual insurance demand in column 2 we find no evidence of such a relationship. Column 3 focuses on uptake only in the Interlinked arm (where the connection between insurance purchases and input decisions is more concrete) and finds evidence of the 'palliative' relationship; those with low marginal products (and hence closer to efficient use of inputs) are most likely to purchase insurance. Columns 4 and 5 examine the sum insured and the amount of own cash put into the contract (above the value of the voucher) among individuals who purchased insurance. Again, the marginal product of capital is strongly negatively significant, suggesting that more insurance is purchased and more cash is put in by those who were closest to efficient use of the 'palliative' pattern, whereby insurance would be protecting those who were anyways heavily exposed to input risk because of strong demand in the absence of insurance.

Table 11 exhibits the results of regressions aimed at exploring a variety of explanatory factors for the actual uptake of the WII contract. The first column explores economic and demographic factors, the second behavioral factors, while the last explores basis risk factors. It can be seen that apart from the voucher dummy and the voucher amount, very few other variables explain the uptake of WII. Among economic variables the per capita income is negatively correlated with uptake, indicating perhaps that wealthier households do not need WII. On the other hand the use of chemical fertilizer affects positively the uptake, and this is consistent with the a-priori hypothesis that use of fertilizer and hence need for cash outlays could be affected by WII. It is also consistent with the analysis in Table 10 suggesting that those with low marginal products of cash inputs display the highest demand for WII. Behavioral variables and covariates measuring the extent of basis risk appear to have quite a weak effect on realized demand.

#### **8** Conclusions

The results presented in this paper highlight the challenges of designing and implementing pilot RCT experiments involving commercial weather index insurance products. Introduction of such products involves the collaboration of many different institutions, which must be coordinated appropriately to make the introduction of WII a success. In the EPIICA case implementation of the pilot experiment was imperfect. Starting with the design, while the starting hypothesis was that the main risk faced by households in the non-randomly selected kebeles was rainfall deficit, it turned out that in only two third of the villages where the study was implemented, the main risk faced was rainfall deficit. Secondly, it turned out that the availability of rainfall data is something that cannot be taken for granted. Data gaps can negatively affect the possibility for estimating appropriate actuarial tables and hence the proper pricing of WII products. Nevertheless, there was successful implementation in the second year of the project, and results from this can be assessed.

The first results of this paper is that (as hypothesized) there appear to be significant profitable opportunities for increased fertilizer use in the fertile highlands of Ethiopia, but farmers are constrained on both the cash availability side, as well as the credit side. The marginal products of fertilizer use are significantly above market values, while the marginal products of labor are significantly below market values. These results, which have also been found in other African countries, underscore the importance of means to increase agricultural productivity via expanded modern inpout use. Among the factors that condition fertilizer use, it was seen that risk factors as well as credit constrain factors are significant, thus supporting the underlying hypotheses of the effort to promote WII as a means to expand agricultural credit.

The particular institutional setting on Ethiopia, with the government monopolizing the procurement of fertilizer and guaranteeing credit to agriculture seems to create additional risks and constraints to farmers, especially when the rainfall is inadequate and farmers have to repay the loans at a time when they are faced with low production and incomes. In such a context, one would anticipate that the demand for commercial WII would be significant. It turned out that ex-ante, demand was indeed significant, and in fact on average farmers were found to be willing to pay the actuarially fair cost for WII. On the other hand, when offered the actual product, demand was smaller, and significantly influenced by the availability and amounts of subsidy vouchers.

These results and the lack of correlation between the ex-ante and ex-post demand for WII could be due to a host of implementation issues. As was mentioned the information transmission mechanism to farmers was inadequate for a new and rather complicated financial product, such as WII. Secondly the various delays in implementation, implied that when the product was actually marketed, many farmers might have already bought the fertilizer they intended to use on cash, and hence they might have already incurred the investment, hence not needing insurance for an amount already spent, and fertilizer decisions already made. Thirdly the timing of the marketing and insurance sales did not pay attention to the availability of cash. As Duflo et. al. (2010) have emphasized, time inconsistencies, along with cash constraints at critical times may affect considerably the demand for fertilizer, and possibly also the demand for WII.

The overall conclusion from the insurance purchases in our study is that some factor is prohibitive to purchases in the greater population, and that promotion and subsidy will be necessary for a more widespread adoption of index insurance at the farmer level in Amhara.

The insurance uptake observed among study subjects turned out to be healthy, but was negligible among those who were not offered subsidies. This helps to focus attention on the slow process of building a WII market, and the critical role played by marketing and outreach activities by the insurance company when this product is newly introduced.

One of the rather surprising conclusions of the analysis was that the ex-ante WTP for WII does not seem to be correlated with the ex-post actual demand (in fact, they are negatively correlated!). This may have been the case in our experiment because of the institutional implementation issues, or because the time delay between the period when the ex-ante WTP was assessed and the actual sales was considerable, and circumstances may have changed in between. Regardless, our results provide no evidence that stated WTP studies provide a useful picture of actual demand for index insurance products.

Our examination of the determinants of ex-post demand for WII revealed that subsidy vouchers, even at very small cash amounts, are a very effective way of driving uptake for WII. In addition, high fertilizer use (indicating a lower marginal product of cash inputs) is a strong determinant of insurance uptake, the sum insured, and the amount

of own cash that farmers put into buying insurance. This suggests that the product is likely to provide protection primarily to those who were already using inputs at high levels, rather than enabling a 'transformative' increase in input use among those who had not previously used them. Variables related to behavioral attributes or to basis risk appear to have little predictive power on insurance purchase decisions.

The overall takeaway message from the empirical analysis is that designing risk management products such as WII in developing country context is a challenging proposition. The empirical results reported here refer to only the first sales year of a multiyear pilot. They have helped clarify many implementation and institutional issues, and have helped understand some of the problems and difficulties in implementing commercially viable WII products, but at the same time have raised several interesting questions. Subsequent envisaged rounds of this pilot will hopefully produce much cleaner and robust conclusions.

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|   | A 11 | North | West  | South | North |
|---|------|-------|-------|-------|-------|
|   | All  | Shewa | Gojam | Wello | Wello |
| Number of households                                  | 2399 | 1199  | 480   | 360   | 360   |
| Average household size                                | 5.3  | 5.5   | 5.7   | 4.6   | 4.8   |
| Average age of the head (years)                       | 49.7 | 51.4  | 46.3  | 49.6  | 48.7  |
| Sex of household head (%)                             |      |       |       |       |       |
| Male  | 89.4 | 89.2  | 92.7  | 87.2  | 88.1  |
| Female  | 10.6 | 10.8  | 7.3   | 12.8  | 11.9  |
| Type of household head 's education                   |      |       |       |       |       |
| No Education  | 46.7 | 37.3  | 62.1  | 48.6  | 56.0  |
| Formal Education                                      | 22.9 | 23.6  | 16.0  | 26.0  | 26.5  |
| Informal Education                                    | 30.5 | 39.1  | 21.9  | 25.4  | 17.5  |
| Duration of household head's formal education (years) | 4.7  | 5.0   | 4.6   | 5.0   | 3.9   |
| Average land owned per household (Ha)                 | 1.28 | 1.42  | 1.47  | 1.00  | 0.83  |
| Average land cultivated in the past 12 months (Ha)    | 1.38 | 1.54  | 1.63  | 0.89  | 1.01  |
| Average number of parcels per household               | 4.03 | 4.18  | 4.53  | 3.49  | 3.42  |
| Percent of area irrigated                             | 11.1 | 11.9  | 5.3   | 6.7   | 20.6  |

Table 1. General demographic and agronomic information of the ruralhouseholds surveyed in Amhara in 2011

Source. Authors' calculations from EPIICA 2011 survey

|                                     | All                         | North<br>Shewa | West<br>Gojam | South<br>Wello | North<br>Wello |
|-------------------------------------|-----------------------------|----------------|---------------|----------------|----------------|
|                                     |                             | ]              | Birr per year | *              |                |
| Total income per capita             | 1770                        | 1836           | 1873          | 1925           | 1255           |
| Total cash income per capita        | 1060                        | 1095           | 1093          | 1194           | 751            |
| Total noncash income per capita     | 711                         | 742            | 781           | 722            | 505            |
|                                     | Percentage of total incomes |                |               |                |                |
| Total cash income per capita        | 59.9                        | 59.6           | 58.4          | 62.0           | 59.8           |
| Total noncash income per capita     | 40.2                        | 40.4           | 41.7          | 37.5           | 40.2           |
| NON FARM INCOME                     |                             |                |               |                |                |
| Non farm cash income per capita     | 12.3                        | 11.9           | 6.8           | 14.8           | 21.8           |
| Non farm in kind income per capita  | 1.4                         | 0.4            | 0.1           | 1.7            | 8.0            |
| CROP INCOME                         |                             |                |               |                |                |
| Cash crop income per capita         | 29.1                        | 28.3           | 35.4          | 32.4           | 15.4           |
| Crop in kind income per capita      | 25.2                        | 21.7           | 33.8          | 25.5           | 24.7           |
| LIVESTOCK INCOME                    |                             |                |               |                |                |
| Livestock cash income per capita    | 18.5                        | 19.5           | 16.2          | 14.9           | 22.7           |
| Livestock in kind income per capita | 13.6                        | 18.2           | 7.7           | 10.3           | 7.5            |

Table 2. Level and structure of incomes of surveyed households

\*Note. In 2010 (the year to which the survey information referred to) 1 US dollar was equal to about 13.3 Birr

Source. Authors' calculations from EPIICA 2011 survey

|   | A 11  | North | West  | South | North |
|---|-------|-------|-------|-------|-------|
|   | All   | Shewa | Gojam | Wello | Wello |
| Percent of households using:                  |       |       |       |       |       |
| Improved seeds                                | 29.9  | 21.6  | 84.6  | 6.0   | 7.6   |
| Organic fertilizers                           | 58.5  | 55.7  | 53.1  | 73.6  | 60.2  |
| Chemical fertilizers (Urea)                   | 55.4  | 58.7  | 95.2  | 13.6  | 31.9  |
| Chemical fertilizers (DAP)                    | 53.0  | 56.6  | 94.6  | 12.8  | 24.9  |
| Chemicals (insecticides herbicides)           | 29.3  | 38.4  | 43.0  | 3.7   | 6.2   |
| Average value of purchased inputs per         |       |       |       |       |       |
| household (birr)                              |       |       |       |       |       |
|   |       |       |       |       |       |
| Improved seeds                                | 327   | 731   | 161   | 114   | 163   |
|   |       |       |       |       |       |
| Organic fertilizers                           | 78    | 159   | 0     | 88    | 3     |
|   |       |       |       |       |       |
| Chemical fertilizers (Urea)                   | 704   | 885   | 629   | 126   | 158   |
|   |       |       |       |       |       |
| Chemical fertilizers (DAP)                    | 983   | 1140  | 997   | 143   | 154   |
|   |       |       |       |       |       |
| Chemicals (insecticides herbicides)           | 213   | 122   | 436   | 26    | 51    |
|   |       |       |       |       |       |
| Quantity of inorganic fertilizer used (kg/Ha) | 167.1 |       |       | 6.0   | 10.0  |
| Urea Inorganic Fertilizer                     | 165.1 | 293.2 | 80.2  | 6.0   | 12.8  |
|   | 220.2 | (20.0 | 01.4  | ( )   | 0.4   |
| DAP Inorganic Fertilizer                      | 339.3 | 639.8 | 91.4  | 6.0   | 8.4   |
| Total In anomia Fastilizan                    | 504.4 | 022.0 | 171 ( | 12.0  | 21.2  |
| Total Inorganic Fertilizer                    | 504.4 | 955.0 | 1/1.0 | 12.0  | 21.2  |
| Parcent of households who used eredit for     |       |       |       |       |       |
| I ercent of households who used credit for:   | 10.5  | 14.2  | 0.2   | 0.0   | 10.5  |
| Chamical fartilizers (Urea)                   | 28.9  | 35.4  | 27.0  | 6.2   | 6.2   |
| Chemical fertilizers (DAP)                    | 20.0  | 32.4  | 27.0  | 0.5   | 6.2   |
| Chemicals (insecticides herbicides)           | 20.4  | 32.0  | 25.4  | 4.4   | 13.6  |
| Chemicals (insecticides herbicides)           | ۷.۵   | 3.9   | 1.3   | 0.0   | 13.0  |

## Table 3. Use and spending on farm inputs

Source. Authors' calculations from EPIICA 2011 survey

### Table 4. Finance and credit

|   | All  | North<br>Shewa | West<br>Gojam | South<br>Wello | North<br>Wello |
|---|------|----------------|---------------|----------------|----------------|
| Percent of hhlds with at least a member belonging to a  | 20.9 | 32.1           | 9.7           | 23.9           | 21.9           |
| Dereent of helds with at least a member having a healt  | 17.4 | 12.0           | 12.2          | 20.0           | 16.2           |
| account   | 17.4 | 15.8           | 12.5          | 20.0           | 10.5           |
| Percent of hhlds with at least a member having taken a loan over the past year (for non agricultural purposes)                    | 14.6 | 19.4           | 6.4           | 20.6           | 15.2           |
| Percent of hhlds that applied over the past 5 years for a bank or a MFI loan (for non agricultural purposes)                      | 22.0 | 24.6           | 17.4          | 44.2           | 25.2           |
| Percent of hhlds that over the past year needed money<br>quickly for an emergency that they could not cover from<br>own resources | 16.8 | 21.5           | 10.3          | 47.5           | 21.3           |

Source: Authors' calculations from data in EPIICA 2011 survey.

| Dependent Variable: Log of gross                  | OLS Estimati | on with             | IV estimation w | ith kebele          |
|---|--------------|---------------------|-----------------|---------------------|
| lue of crop production                            | kebele fixed | effects             | fixed effe      | ects                |
|   | coefficients | t-stat <sup>1</sup> | coefficients    | z-stat <sup>1</sup> |
| Log of hectares cultivated <sup>2</sup>           | 0.305***     | 6.76                | 0.535***        | 3.06                |
| Log of value of crop inputs used <sup>2</sup>     | 0.195***     | 10.03               | 0.458***        | 4.27                |
| Log of total labour (in months) used <sup>2</sup> | 0.145***     | 4.54                | 0.205           | 1.45                |
| Log of value of agricultural capital              | 0.147***     | 7.65                | 0.084***        | 3.56                |
| Dummy for hired labour                            | 0.095***     | 2.86                | 0.017           | 0.42                |
| Log age of household head                         | 0.011        | 0.20                | -0.077          | -1.10               |
| Hhd's head education in years                     | 0.003        | 0.37                | 0.004           | 0.54                |
| Nr of parcels cultivated                          | 0.101***     | 11.14               | 0.042***        | 2.89                |
| Share of land irrigated                           | 0.409***     | 4.34                | 0.297***        | 2.40                |
| Average rainfall index                            | -0.041**     | -1.91               | -0.032          | -1.34               |
| Average slope index                               | 0.051        | 1.40                | 0.073*          | 1.81                |
| Average altitude index                            | 0.022        | 0.85                | 0.054*          | 1.80                |
| Constant  | 4.426***     | 12.08               | 2.220*          | 1.87                |
| Observations                                      | 2316         |                     | 2232            |                     |
| R-squared   | 0.6484       |                     | 0.5673          |                     |

## Table 5. Estimation of the crop production function

\* Significant at 10%; \*\*significant at 5%; \*\*\*significant at 1% <sup>1</sup>Robust <sup>2</sup> variables instrumented

Source: Authors' calculations from data in EPIICA 2011 survey.

|              |                              | Unit           | All<br>households |
|--------------|------------------------------|----------------|-------------------|
| Land         | Marginal Product of Land     | '000 Birr/Ha   | 11.1              |
|              | Value Added Crop<br>Prod./Ha | '000 Birr/Ha   | 11.9              |
| Purchased    | Marginal Product             |                |                   |
| inputs       | of Purchased inputs          |                | 4.7               |
|              | (compared to 1)              |                |                   |
| Labor        | Marginal Product<br>of Labor | Birr/month/man | 120               |
|              | Market Price of              | Birr/month/man | 1176              |
|              | Labor                        |                | 11/6              |
| Agricultural | Marginal Product             |                |                   |
| capital      | of Capital                   |                | 1.9               |
|              | (Compared to 0.2)            |                |                   |

Table 6. Marginal products of production factors compared to market prices of the factors (means across surveyed households)

Source: Authors' calculations from data in EPIICA 2011 survey.

| Dependent Variable: Log value of purchased inorganic   | Heckman's two step |        | 1 <sup>st</sup> stage estimations |        |
|--|--------------------|--------|-----------------------------------|--------|
| fertilizer   | consistent est     | imator | 0                                 |        |
|  | coefficients       | z-stat | coefficients                      | z-stat |
| Log acres of land cultivated   | 0.159**            | 2.09   | 0.282***                          | 6.06   |
| Log value of agricultural capital  | 0.197***           | 3.80   | -0.001                            | -0.04  |
| Log Hhd size in equivalent adults  | -0.067             | -0.60  | 0.289***                          | 3.64   |
| Dummy=1 if anyone in the hhd had operated an income generated enterprise over the past 12 months | -0.108             | -0.76  | 0.217**                           | 2.24   |
| Share of wages to Total hhd income   | 0.068              | 0.23   | -0.114                            | -0.53  |
| Share of non wages – non farm income to total hhd income   | 0.414              | 1.29   | -1.275***                         | -7.22  |
| Nr of big animals [oxen & cows] over the previous year   | -0.031*            | -1.74  | 0.072***                          | 4.97   |
| Average area irrigated   | -1.335***          | -7.77  | 0.643***                          | 5.38   |
| Average rain in past twelve months (meaning 1 better, 3 worse than normal)                       | -0.108**           | -1.94  | -0.149***                         | -3.77  |
| Lamda  | -1.619***          | -8.16  |                                   |        |
| Log age of hhd head  |                    |        | -0.431***                         | -4.00  |
| Education of head of household in years (formal)   |                    |        | 0.025*                            | 1.85   |
| Dependency Ratio   |                    |        | 0.119                             | 0.82   |
| Risk averse hhd head   |                    |        | -0.357***                         | -2.54  |
| Quantity credit constrained  |                    |        | -0.268***                         | -3.25  |
| Price credit constrained   |                    |        | -0.028                            | -0.23  |
| Risk credit constrained  |                    |        | -0.263***                         | -3.21  |
| Average slope of land (1 meaning all steeply sloped, and 3 all flat land)                        |                    |        | 0.479***                          | 7.21   |
| Average way farm is cultivated (meaning 1 by hand, 3 by tractor                                  |                    |        | 0.402**                           | 1.93   |
| Experienced Shock: Drought   |                    |        | -0.388***                         | -5.48  |
| Constant   | 6.956***           | 18.31  | -0.169                            | -0.25  |
| Observations   | 2243               |        |                                   |        |
| Censored Observations  | 893                |        |                                   |        |
| Uncensored Observations  | 1350               |        |                                   |        |
| Wald Chi2  | 109.69             |        |                                   |        |
| Prob > Chi2  | 0.0000             |        |                                   |        |

Table 7. Determinants of purchased inorganic fertilizer

\* significant at 10%; \*\*significant at 5%; \*\*\*significant at 1% Source. Authors' computations

|            | Mean  | Median | St. Dev | No of      | Nr of      |
|------------|-------|--------|---------|------------|------------|
|            |       |        |         | households | households |
|            |       |        |         | with       | with       |
|            |       |        |         | positive   | negative   |
|            |       |        |         | WTP*       | WTP        |
| WTP (birr) | 276.7 | 284.2  | 76.5    | 1487       | 5          |

## Table 8. Estimates of the ex-ante WTP for weather index insurance (values for $-\frac{1}{4}$ below or above normal rainfall or frost)

• The estimate of the WTP was done only for the households who indicated that they were interested in WII and hence answered the hypothetical CV questions.

• Source: Authors' calculations

# Table 9. Regression of actual uptake on the ex-ante desirability of WII in baseline

|  | Purchased<br>Insurance | Purchased<br>Insurance | Purchased Insurance,<br>kebele fixed effects |
|--|------------------------|------------------------|--|
| Ex-ante WTP<br>=yes                                | -0.0653                | -0.0777*               | -0.0176                                      |
|  | (0.039)                | (0.040)                | (0.040)                                      |
| Received voucher                                   |                        | 0.344***               | 0.375***                                     |
|  |                        | (0.068)                | (0.064)                                      |
| Voucher amount                                     |                        | 0.421**                | 0.392**                                      |
|  |                        | (0.153)                | (0.156)                                      |
| Ex-ante WTP study randomized price                 |                        | -0.278                 | -0.193                                       |
|  |                        | (0.228)                | (0.237)                                      |
| Number of households tandard errors in parentheses | 460                    | 460                    | 460  |

(Marginal effects probit with standard errors clustered at the kebele level)

Standard errors in parentheses Source. Authors' computations

|   | Whole study sample in kebeles with any sales: |                        | Interlinked<br>villages<br>only:                | Among those purchasing insurance: |  |  |
|---|---|------------------------|---|-----------------------------------|--|--|
|   | Stated<br>Willingness to<br>Pay               | Purchased<br>Insurance | Purchased<br>Insurance in<br>Interlinked<br>Arm | Sum<br>Insured                    | Amount of<br>Own Cash<br>used in<br>Purchase |  |
| CV Price in WTP survey  | -1.542***                                     |                        |   |                                   |  |  |
|   | (0.322)                                       |                        |   |                                   |  |  |
| Received voucher  |   | 0.402***               | 0.644***  | 1,981***                          | -6.71  |  |
|   |   | (0.136)                | (0.195)   | (492.500)                         | (9.007)                                      |  |
| Voucher amount  |   | 0.339***               | 0.221***  |                                   |  |  |
|   |   | (0.051)                | (0.071)   |                                   |  |  |
| MP of Labor   | 0.000713***                                   | -0.0000564             | 0.000258  | 2.137                             | 0.0132                                       |  |
|   | (0.000)                                       | (0.000)                | (0.000)   | (2.060)                           | (0.029)                                      |  |
| MP of Land  | -8.19e-06***                                  | -0.00000261            | -0.00000851                                     | -0.0434                           | -0.0000281                                   |  |
|   | (0.000)                                       | (0.000)                | (0.000)   | (0.029)                           | (0.000)                                      |  |
| MP of Inputs  | 0.00809**                                     | -0.00547               | -0.0221***                                      | -30.91***                         | -1.050***                                    |  |
|   | (0.003)                                       | (0.004)                | (0.005)   | (10.540)                          | (0.383)                                      |  |
|   |   |                        |   |                                   |  |  |
| No of households  | 440   | 440                    | 194   | 175                               | 175  |  |
| Robust linear probability model, Standard errors reported in parentheses. |   |                        |   |                                   |  |  |

#### Table 10. Marginal products as determinants of WII demand

| Voucher amount                                  | 0.397**    | 0.371**  | 0.399**    |
|---|------------|----------|------------|
| Any Voucher                                     | 0.380***   | 0.360*** | 0.356***   |
| Insurance promotion at baseline                 | 0.000526   |          |            |
| Age of HH Head                                  | 0.00118    |          |            |
| HH Head Literate                                | 0.026      |          |            |
| HH Size (adult equivalents)                     | 0.0122     |          |            |
| Income per HH member                            | -2.08e-05* |          |            |
| Number of large animals owned                   | -0.0147    |          |            |
| Total area of land cultivated (hectares)        | -0.0411    |          |            |
| Area of land irrigated (hectares)               | -0.0161    |          |            |
| Chemical fertilizer used?                       | 0.177**    |          |            |
| Household is credit constrained                 | 0.00595    |          |            |
| HH experienced drought in past 12 months        | -0.0781    |          |            |
| No of last 10 yrs in which HH experienced shock | -0.00659   |          |            |
| HH head is                                      |            |          |            |
| Impatient                                       |            | -0.119   |            |
| Hyperbolic discounter                           |            | -0.0194  |            |
| Numerate  |            | -0.00325 |            |
| Risk Averse                                     |            | -0.00285 |            |
| Trusting  |            | 0.0411   |            |
| Trusts Financial Institutions                   |            | -0.0676* |            |
| Trusts the Cooperative                          |            | 0.036    |            |
| Trusts District Government                      |            | 0.0223   |            |
| Distance to nearest rainfall station (km)       |            |          | 0.00232    |
| Distance to kebele center (km)                  |            |          | -0.00394   |
| Elevation difference to nearest station (m)     |            |          | 0.000264   |
| Elevation difference to kebele center (m)       |            |          | -0.000653* |
| Average distance from HH to plots (minutes)     |            |          | 0.00101    |
| HH reports different rainfall from kebele       |            |          | 0.0179     |
| Number of households                            | 442        | 418      | 450        |

Table 11. Determinants of WII uptakeDependent variable is a binary variable which is equal to 1 if the HH bought WII and 0

\* Significant at 10%; \*\*significant at 5%; \*\*\*significant at 1% Source: Computed by authors





Source. Computed by authors



Figure 2. Demand for WII as a function of the fraction of premium price paid by farmer

Source. Computed by authors



Figure 3. Densities of sums insured in the two treatment arms, standalone and interlinked

Source. Computed by authors